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Message Text

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41
ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 PPTE-00 AS-01 SCSE-00 MMO-04 A-01

PER-03 VOE-00 /023 W
---------- 104910
R 131200Z MAY 76
FM AMCONSUL ISTANBUL
TO SECSTATE WASHDC 7350
INFO AMEMBASSY ANKARA

UNCLAS SECTION 1 OF 3 ISTANBUL 1787

FOR EUR/EX

EO 11652: N/A
TAGS: CGEN, CVIS, CASC, CPAS, AFSP, TU
SUBJECT: "CONSULAR PACKAGE" FY 1978

REF STATE 96907

PER REFERENCE, POST SUBMITS HEREWITH FY 78 CONSULAR PACKAGE.
REFTEL WAS RECEIVED INCONSULAR SECTION AT THIS POST AT
COB 30 RPT 30 APRIL 1976.

BUREAU EUR

COUNTRY AND POST: TURKEY, ISTANBUL

SCHEDULE I: IMMIGRANT VISAS	FY 76 ACTUAL	FY 76 ESTIMATE	FY 77 EST.	FY 78 EST.
1. IV'S ISSUED	454	400	450	500
2. IV'S REFUSED	0	3	3	3
3. TOTAL IV CASES	454	403	453(#)	503(#)

AMERICAN MAN-HOURS UTILIZED:

4. FULL-TIME PERMANENT				
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(FTP)	780	690	700	700

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5. TEMPORARY DETAIL (TDY) -- -- -- --
6. PIT -- -- -- --
7. SUB-TOTAL AMERICAN
MANHOURS 780 690 700 700
LOCAL MANHOURS UTILIZED:

8. FTP 2050 1895 1950 1960
9. TDY -- -- -- --
10. PIT -- -- -- --
11. SUB-TOTAL LOCAL 2050 1895 1960 1960
12. TOTAL IV MANHOURS 2830 2585 2660 2660
0/0 OF TOTAL IV CASES REQUIRING:

18. USE OF INTERPRETER: 60 0/0 60 0/0 60 0/0 60 0/0
19. PARAKEET OR BOULDER: -- -- -- --
20. THIRD COUNTRY CHECK: 25 0/0 250/0 250/0 250/0

(#) IV NOTES: IF US MILITARY FORCES STATIONED IN DISTRICT DECLINE
SIGNIFICANTLY, IV ISSUANCES WILL DROP SOMEWHAT. PROJECTED
IV INCREASES BASED ONPOTENTIAL DEMAND BY RELATIVES
OF LARGE NUMBERS OF ALIENS WHO OBTAINED NIV'S
AT THIS POST IN THE PAST IF LATTER SUCCEED
IN ADJUSTING STATUS, AS SOME ALREADY HAVE.

SCHEDULE II: NONIMMIGRANT VISAS

	FY 75 ACTUAL	FY 76 EST	FY 77 EST	FY 78 EST
21. NIV'S ISSUED	3546	4200(1)	4830(2)	5555(2)
22. NIV'S REFUSED	285	400(3)	350(3)	300(3)
23. TOTAL NIV CASES	3831	4600	5180	5855

MAN-HOURS UTILIZED: AMERICAN

24. FULL-TIME PERMANENT	1450	1690(4)	1500	1400
25. TDY	--	--	--	--

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26. PIT -- -- -- --

27. SUB-TOTAL AMERICAN
MAN-HOURS 1450 1690 1500 1400(5)

MAN-HOURS UTILIZED:LOCAL

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28. FULL-TIME PERMANENT 2500 2285 2535 2535

29. TDY -- -- -- --

30. PIT -- -- - --

31. SUB-TOTAL FSL 2500 2285 2535 2535

32. TOTAL NIV MAN-HOURS 3950 3975 4035 3935

37. NIV FEES COLLECTED $100 $100 $100 $100

38. BORDER-CROSSING CARDS FY75 -- -- -- --

39. CREW-LIST VISAS FY75 19 20
20 20

40. NUMBER OF PERSONS LISTED ON
CREW-LIST VISAS FY 75 680 700 700 700

PERCENTAGE OF TOTAL NIV CASES REQUIRING:

41. INTERVIEWS 80 0/0 (6) 80 0/0 800/0 800/0

42. USE OF INTERPRETER 75 0/0 75 0/0 75 0/0 75 0/0

43. PARAKEET OR BOULDER -0- -0- -0- -0-

44. THIRD COUNTRY CHECK 3 0/0 3 0/0 3 0/0 3 0/0

NIV NOTES: (1) PROJECTED INCREASE IN NIV'S ISSUED IN FY 76
IS BASED ON 16 0/0 INCREASE ALREADY REGISTERED DURING TRADITIONALLY
MOST-ACTIVE NIV MONTHS, I E APRIL THROUGH SEPTEMBER. TO DATE,
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LITTLE OF THIS INCREASE, IF ANY, APPEARS RELATED TO BICENTENNIAL.
(2) PROJECTED INCREASES OF 15 0/0 IN 77 AND 78 ARE BASED ON
ASSUMPTION TREND ALREADY EVIDENT IN 76 WILL CONTINUE9 (3) REFUSALS
ARE EXPECTED TO PEAK IN FY 76, THEN DECLINE AS ANTI-FRAUD AND
ANTI-MALA FIDES MEASURES TAKE HOLD AND INELIGIBLES ARE
DISCURRAGED FROM EVEN APPLYING. (4) INCLUDES GREATLY INCREASED
TIME SPENT BY SECTION CHIEF IN STUDYING FRAUD AND MALA FIDES
PROBLEMS AND APPLYING COUNTER-MEASURES. (5) AMERICAN
MAN-HOURS ARE EXPECTED TO DECLINE IF FRAUDULENT AND MALA
FIDES APPLICATIONS DECLINE. (6) HIGH PERCENTAGE OF INTERVIEW
CASES IS PRIMARILY ATTRIBUTABLE TO NEAR-100 0/0 INTERVIEWING
IN HIGH-FRAUD CLASSIFICATIONS AT THIS PSOT: B-2, C-1, AND F-1.
IT IS EXPECTED TO REMAIN HIGH AS POST CONTINUES CLOSELY TO MONITOR
NIV FRAUD AND MALA FIDES AREAS.

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 AS-01 PPTE-00 VOE-00 SCSE-00

MMO-04 A-01 PER-03 /023 W
---------- 105507
R 131300Z MAY 76
FM AMCONSUL ISTANBUL
TO SECSTATE WASHDC 7352
INFO AMEMBASSY ANKARA

UNCLAS SECTION 2 OF 3 ISTANBUL 1787

SCHEDULE III: SPECIAL CONSULAR SERVICES

	FY 75 ACTUAL	FY 76 EST	FY 77 EST	FY 78 EST
46. AMERICAN CITIZEN DEATHS	15	25	27	29
47. ESTATE/PROPERTY CLAIMS	29	25	30	32
48. NOTARIALS	1321	1300	1300	1300
49. WELFARE/WHEREABOUTS	229	260	240	245
50. ARRESTS	9	10	11	12
51. SEAMEN & SHIPPING	70	70	70	70
52. OTHER AGENCY SERVICES	2046(1)	1984(1)	2123	2163
53. TOTAL SCS CASES	3719(1)	3674(1)	3801(2)	3851(2)

MAN-HOURS: U.S.:

54. FULL-TIME PERMANENT	3300	3540	3715	3900
55. TEMPORARY DETAIL	650	550	550	550

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56. PIT 665 665 665 665

57. SUB-TOTAL:U.S.: 4615 4755 4930 5115

MAN-HOURS: LOCAL:

58. FULL-TIME PERMANENT 4000 4235 4445 4665

59. TEMPORARY DETAIL -- -- -- --

60. PIT -- -- -- --

61. SUB-TOTAL LOCAL: 4000 4235 4445 4665

62. TOTAL SCS MAN-HOURS 8615 8990 9375 9780

68. TREASURY CHECKS FY 75 520

SCHEDULE III EXPLANATORY NOTES (1) SLIGHT DECREASE IN FY 75
AND NROJECTED OTHER-AGENCY SERVICES, AND THEREFORE IN TOTAL SCS
CASES, IS DUE TO DISCONTINUANCE OF INCLUDING TELEPHONE INQUIRIES
HANDLED, FORMS DISTRIBUTED, AND OTHER SERVICES NOT RESULTING IN
WRITTEN RECORD, PER DEPARTMENT A 1969, 21 MARCH 1975, PAGE
4.(2) POST-FY 76 PROJECTED INCREASE IS ATTRIBUTABLE MAINLY
TO ANTICIPATED 5 0/0 ANNUAL INCREASE IN TOURIST AND OTHER TRAVEL,
WHICH DIRECTY AFFECTS SCS WORKLOAD, AS US ECONOMIC RECOVERY
PROGRESSES (3) OBSERVATIONS UNDER SCHEDULE V, SECTION (A) IN
1975 CONSULAR PACKAGE REPORT CONCERNING SCS OPERATIONS ARE STILL
APPLICABLE. WORKLOAD-TO-MAN-HOURS RATIO IS PROBABLY HIGHER
AT ISTANBUL THAN AT TYPICAL EUROPEAN TOURISE-MECCA POSTS BECAUSE
OF LANGAGE AND CULTURAL DIFFERENCES; ABSENCE OR INEFFECTIVE FUNC-
TIONING OF STANDARD TOURIST SERVICES; CUMBERSOME AND ARCHAIC
INSTITUTIONS, FACILITIES, AND PROCEDURES; OVERTAXED FACILITIES
SUCH AS TRANSPORT,COMMUNICATIONS, AND HOTELS. RESULT IS THAT
POST BECOMES INVOLVED IN MANT ROUTINE PROBLEMS WHICH ELSEWHERE
WOULD BE HANDLED WITHOUT REFERENCE TO CONSULAR OFFICE.

SCHEDULE IV: CITIZENSHIP AND PASSPORT SERVICES

	FY 75 ACTUAL	FY 76 EST	FY 77 EST	FY 78 EST

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69. PPT APPLICATIONS EXECUTED 552 600 600 600

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70. PPT APPLICATIONS EXAMINED 0 0 0 0
71. FEE PASSPORTS ISSUED 409 430 430 430
72. NO-FEE PASSPORTS ISSUED 133 160 160 160
73. PPTS AMENDED OR EXTENDED 43 50 50 50
74. NEW REGISTRATION
APPLICATIONS 0 0 0 0
75. REPORTS OF BIRTH 21 20 20 20
76. WITNESS TO MARRIAGE 0 2 0 0
77. WAIVER OF PASSPORTS 0 0 0 0
78. SUB-TOTAL PPT CASES 1168 1262 1260 1260
79. IDENTITY CARDS ISSUED 1 0 0 0
80. TOTAL PPT CASES 1169 1262 1260 1260

MAN-HOURS UTILIZED: AMERICAN

81. FTP 330 585(#) 315 315
82. TDY 0 0 0 0
83. PIT 100# 85 85 85
84. SUB-TOTAL AMERICAN
MAN-HOURS 430 670 400 400

LOCAL

85. FTP 1150 1025 1150 1150
86. TDY -0- -0- -0- -0-
87. -0- -0- -0- -0-
88. SUB-TOTAL LOCAL 1150 1025 1150 1150
89. TOTAL PPT MAN-HOURS 1580 1695# 1550 1550

IN YEARS THUS INDICATED, NEW PERSONNEL WERE TRAINED IN PPT FUNCTION.

95. AMERICANS REGISTERED AS OF 31 MARCH 1976: 1099

96. OFFICIAL: 95 (INCLUDING DEPENDENTS AND MARINE SECURITY GUARDS)

97. NON-OFFICIALS: 1300 (ESTIMATED)

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SCHEDULE V: CONDITIONS AND JUSTIFICATION:

FY 1975 HOURS GAINED: OVERTIME 380 AMERICAN 125 LOCAL

FY 1975 HOURS LOST: DETAILS OUT 220 " 60 "

STAFFING GAPS 120 " 0 "

PROLONGED LEAVE 0 " 0 "

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EXPLANATION OF STAFFING GAP: CONSULAR OFFICER DETAILED TO ANOTHER
SECTION TO COVER ANNUAL AND HOME LEAVES.

SCHEDULE VI:POSITIONS:

AMERICANS
TOTAL (SEE NOTES 1 AND 3 BELOW)

105. AUTHORIZED 30 JUNE 1975 5
106. AUTHORIZED 31 MARCH 1976 4
197. FILLED 31 MARCH 1976 4

INCREASE/DECREASE:

108. REQQUIRED FY 77: ONE SIX-MONTH PIT 1 APRIL TO 30 SEPTEMBER

109. REQUIRED FY 78: ONE SIX-MONTH PIT 1 APRIL TO 30 SEPTEMBER

LOCLS:

105. AUTHORIZED 30 JUNE 1975 7 (SEE NOTES 1 AND 2 BELOW)
106. AUTHORIZED 31 MARCH 1976: 7
107. FILLED 31 MARCH 1976: 7

INCREASE/DECREASE:

108. REQUIRED FY 77: NONE
109. REQUIRED FY 78: NONE

NOTES: (1) NO CONSULAR POSITIONS, US OR LOCAL, AT POST ARE DE-
SIGNATED BY SPECIFIC CONSULAR FUNCTION IN POST STAFFING PATTERN(2)
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SEVENTH FSL POSITION AUTHORIZED BY STATE 98627 28 APRIL 1975,
FILLED ON 29 AUGUST 1975 WHEN SUITABLE CANDIDATE BECAME AVAILABLE
(3) AMERICAN-DEPENDENT PIT POSITION WAS AUTHORIZED BY
STATE 23588 1 FEBRUARY 1975 FOR PERIOD 15 APRIL TO
15 OCTOBER, AND FILLED ON 15 APRIL; AGAIN AUTHORIZED BY STATE
43467 24 FEBRUARY 1976 FOR PERIOD 1 APRIL TO 15 OCTOBER
AND FILLED ON 1 APRIL.

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 AS-01 PPTE-00 VOE-00 SCSE-00

MMO-04 A-01 PER-03 /023 W
---------- 106583
R 131330Z MAY 76
FM AMCONSUL ISTANBUL
TO SECSTATE WASHDC 7353
INFO AMEMBASSY ANKARA

UNCLAS SECTION 3 OF 3 ISTANBUL 1787

JUSTIFICATION FOR PIT POSITION REQUEST: AMERICAN-DEPENDENT SIX-
MONTH PIT PROGRAM ALLOWS POST TO EXPAND PERSONNEL RESOURCES
WHEN MOST NEEDED, I.E. FOR ANNUAL APRIL THROUGH SEPTEMBER
PEAK WORKLOAD, WITHOUT UNNECESSARY INCREASE IN PERMANENT CON-
SULAR COMPLEMENT, ELABORATE TRAINING PROORAM, OR HIGH COST TO
DEPARTMENT (SINCE ONLY COST IS SALARY). PROGRAM ALSO ALLOWS
HIRING US CITIZEN, WHICH IS ADVANTAGEOUS PSYCHOLOGICALLY, SINCE
BULK OF INCREASED WORKLOAD INVOLVES US CITIZENS IN TROUBLE OR
STRESS BECAUSE OF LANGUAGE PROBLEMS, CULTURAL DIFFERENCES,AND
ARCHAIC AND INADEQUATE FACILITIES OF CROWEDED ISTANBUL. SYMPATHETIC
AMERICAN KNOWLEDGEABLE ABOUT LOCAL FACILITIES, INSTITUTIONS, AND RESO
URCES
CAN HANDLE LARGE VOLUME OF VEXING SHORT-TERM CASES, THUS FREE-
ING REGULAR CONSULAR PERSONNEL TO HANDLE SIMULTANEOUS SEASONAL
INCREASE IN LONGER-TERM AND MORE COMPLEX CASES REQUIRING CONSULAR
TECHNICAL EXPERTISE. THIS SOLUTION HAS WORKED ADMIRABLY IN SUMMER
1975 AND TO DATE IN 1976. UNIT PRINCIPALLY AFFECTED:SPECIAL
CONSULAR SERVICES.RECOMMENDED GRADE LEVEL:
FSS-9 OR HIGHER.

SCHEDULE VII: FEDERAL BENEFITS, FRAUD, ETC

A. FEDEHAL BENEFITS ACTIVITY:

NUMBER OF SSA-REIMBURSED: AMERICAN 0 LOCAL: 0

HOURS WORKED ON OTHER THAN FEDERAL BENEFITS: NOT APPLICABLE.
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HOURS WORKED BY REGULAR CONSULAR EMPLOYEES ON FEDERAL BENEFITS
(FY 75 ACTUAL) AMERICAN: 200 LOCAL: 1000

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ESTIMATEDINCREASE OVER 5 YEARS AGO: 100 0/0 (SEE NOTES BELOW).

ESTIMATED INCREASE DURING NEXT 5 YEARS: 200 0/0 (SEE NOTES BELOW).

NOTES: (1) SINCE 1971,LARGE NUMBERS OF PRE-1060 TURKISH EMIGRANTS TO US HAVE BECOME ELIGIBLE FOR BENEFITS AND RETURNED TO RETIRE (2) EMIGRATION FROM TURKEY TO US SHARPLY INCREASED AFTER 1960 WHEN GOT EASED EMIGRATION RESTRICTIOS, ANS
MCDO
SFWYOAOFEBANDONED#NATIONAL-ORIGIN IMMIGRATION QUOTAS. LARGE NUMBERS OF POST-1960 EMIGRANTS WILL BECOME ELIGIBLE FOR BENEFITS OVER NEXT FIVE YEARS AND ARE EXPECTED TO RETURN TO RETIRE (3) TYPE AND NUMBER OF SERVICES REQUIRED OF FS POSTS BY SSA IS INCREASING ANNUALLY (4) LARGE NUMBER OF SSA CLIENTS ARE POORLY-EDUCATED, NON-NGLISH-SPEAKING, AND ELDERLY; THEY THEREFORE REQUIRE MUCH ASSISTANCE

B. FRAUD INVESTIGATION:

OUTSIDE INVESTIGATIONS (DONE BY CONSULAR SECTION REGULAR PER-SONNEL):

MAN-HOURS (FY 1975 ACTUAL) AMERICAN: 0 LOCAL: 120

VISA APPLICATIONS: 0: RATE OF INCREASE/DECREASE: NONE DONE PREVIOUSLY
.

PPT APPLICATIONS: 0; RATE OF INCREASE/DECREASE; NONE DONE PRE-VIOUSLY.
DONE FOR INS; 120 HOURS; RATE OF INCREASE/DECREASE: NONE DONE FIVE YEARS AGO. EXPLANATION; INVESTIGATIONS DONE FOR INS ARE CLOSELY CONNECTED WITH INCREASED EMIGRATION NOTED UNDER (A) ABOVE. AFTER 1971, LARGE NUMBERS OF INTENDING IMMIGRANTS SPURRED BY DETERIORATING LOCAL ECONOMIC CONDITIONS FRAUDULENTLY OBTAINED NONIMMIGRANT VISAS AT THIS POST BEFORE FRAUD PATTERN BECAME EVIDENT. SINCE 1973 THEY AHAVE BEEN ATTEMPTING TO ADJUST STATUS; MOST INVESTIGATIONS FOR INS ARE IN CONNECTION WITH THESE ATTEMPTS, PRINCIPALLY IN VERIFYING CLAIMED WORK EXPERIENCE
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C. MISSION INTEREST CASES: IF THIS MEANS CONSULAR CASES OF CONCERN TO AMBASSADOR, PRINCIPAL OFFICER, DEPUTY PRINCIPAL OFFICER, AND OTHER SECTION HEADS FOR POLITICAL, PUBLIC RELATIOS, EXPORT-PROMOTION AND OTHER NON-CONSULAR REASONS, SUCH CASES ARE HANDLED THROUGH INFORMAL AD HOC CONSULTATIONS AS THEY ARISE. TYPE AND DEGREE OF SPECIAL HANDLING, IF ANY, IS DETERMINED ON BASIS OF USG INTERESTS AND INDIVIDUAL CIRCUMSTANCES OF EACH CASE. EXAMPLE:IF ECONOMIC/COMMERCIAL OFFICER ADVISES THAT LEGITIMATE LOCAL BUSINESSMAN IS CALLING ON HIM RE PROSPECTIVE BUYING

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TRIP TO US,PRE-ARRANGEMENTS ARE MADE TO DISPENSE WITH SEPARATE VISIT, INTERVIEW, ETC., AND TO ISSUE VISA DURING THEIR INTERVIEW.

D. NUMBER OF AMERICAN CITIZENS IN JAIL:

AS OF 31 MERCH 1976: (1) NON-USG: 0; DECREASE SINE 31 MARCH 1975: 100 0/0 (2)US MILITARY AND DEPENDENTS: 4; INCREASE SINCE 31 MARCH 1975; (NONE WERE IN ISTANBUL PRISONS ON THAT DATE).

(A) POST HAS NO INFORMATION CONCERNING NOTIFICATIONS TO EBASSY. THIS POST IS NORMALLY NOTIFIED OF ARRESTS WITHIN ITS CONSULAR DISTRICT WITHIN 48 HOURS AT MOST, USUALLY SOONER. SURCES OF NOTIFICATION: POLICE, PROSECUTOR, PRESS REPORTS, OTHER DETAINEES BEING VISITED, PRIVATE CITIZENS WHO HAVE INFORMATION ON DETENTION. (B) PROTECTION PROBLEMS AND (C) POST'S PROTECTION PROGRAM: REPORTED IN SEPARATE CLASSIFIED TELEGRAM. MACE

NOTE BY OC/T: SECTION 3 OF 3 ISTANBUL 1787; #PARA. A. NOTES: AS RECEIVED. CORRECTION TO FOLLOW.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: VISAS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 MAY 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976ISTANB01787
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760187-0755
From: ISTANBUL
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760559/aaaabyjo.tel
Line Count: 512
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SCA
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 10
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 76 STATE 96907
Review Action: RELEASED, APPROVED
Review Authority: CollinP0
Review Comment: n/a
Review Content Flags:
Review Date: 31 JAN 2005
Review Event:
Review Exemptions: n/a
Review History: WITHDRAWN <01 Apr 2004 by morefirh, INA>; RELEASED <31 JAN 2005 by CollinP0>; APPROVED <31 JAN 2005 by CollinP0>
Review Markings:

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EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: "CONSULAR PACKAGE" FY 1978
TAGS: CGEN, CVIS, CASC, CPAS, AFSP, TU
To: SECSTATE WASHDC
ANKARA
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006